

## Message Text

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TRSE-00 XMB-02 OPIC-03 LAB-04 EPG-02 SIL-01  
OMB-01 IGA-02 ARA-06 IO-13 /127 W  
-----241641Z 023191 /43

R 241527Z MAY 77  
FM AMEMBASSY BONN  
TO SECSTATE WASHDC 8489  
INFO AMEMBASSY DAKAR  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY KINSHASA  
AMCONSUL CAPE TOWN  
AMEMBASSY PRETORIA  
AMEMBASSY ALGIERS  
AMEMBASSY NOUAKCHOTT  
AMEMBASSY BAMAKO  
AMEMBASSY CONAKRY  
AMEMBASSY MAPUTO

C O N F I D E N T I A L SECTION 01 OF 03 BONN 08822

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS  
TAGS: PFOR, EAID, SG, GW  
SUBJECT: SENGHOR VISIT TO FRG

REFS: (A) DAKAR 2604; (B) BONN 6008

BEGIN SUMMARY: SENGHOR, ON HIS ONE WEEK VISIT TO THE  
FRG, WAS TREATED WITH FULL HEAD OF STATE HONORS.  
HE HAD LENGTHY DISCUSSIONS WITH FRG PRESIDENT, CHANCEL-  
LOR, FOREIGN MINISTER, MINISTER FOR ECONOMIC COOPERATION  
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AND OTHERS. COMMON TO ALL HIS CONVERSATIONS WAS THE  
MESSAGE THAT THE WEST MUST PURSUE A MORE ACTIVE  
ROLE IN AFRICA AS A COUNTER TO GROWING SOVIET INFLUENCE.  
SENGHOR ALSO SIGNED A DM 45 MILLION AGREEMENT ON  
CAPITAL ASSISTANCE FOR SENEGAL AND AN AGREEMENT FOR  
ECONOMIC AND TECHNICAL COOPERATION. END SUMMARY.

1. SENEGAL PRESIDENT LEOPOLD SENGHOR, ACCOMPANIED BY HIS WIFE AND FOUR MINISTERS, PAID A STATE VISIT TO THE FRG FROM MAY 2 TO 8. ON HIS ARRIVAL, HE WAS WELCOMED BY FRG PRESIDENT WALTER SCHEEL AND FLOWN TO GYMnich GUEST HOUSE WHERE HE AND SCHEEL HELD A LENGTHY TOUR D' HORIZON FOCUSING ON CURRENT EVENTS IN AFRICA. ACCORDING TO THE FOREIGN OFFICE, BILATERAL ISSUES WERE NOT DISCUSSED AT THAT TIME.

2. SENGHOR'S SCHEDULE OVER THE FOLLOWING SIX DAYS WAS FULL. HE HELD LENGTHY TALKS WITH CHANCELLOR SCHMIDT, FOREIGN MINISTER GENSCHER, MINISTER FOR ECONOMIC COOPERATION SCHLEI AND OTHERS IN WHICH HE ELABORATED HIS VIEWS ON AFRICA. HE ALSO TRAVELED TO DUESSELDORF TO MEET WITH GERMAN BUSINESSMEN AND GAVE A KEYNOTE ADDRESS IN TRIER AT THE CELEBRATION OF THE 30TH ANNIVERSARY OF THE OPENING OF THE KARL MARX MUSEUM. BEFORE LEAVING THE FRG, SENGHOR FLEW TO MUNICH TO RECEIVE AN HONORARY DEGREE RECOGNIZING HIS LITERARY AND PHILOSOPHICAL CONTRIBUTIONS.

3. ACCORDING TO OUR FOREIGN OFFICE CONTACTS, SENGHOR MADE THE FOLLOWING POINTS WITH HIS DIFFERENT INTERLOCUTORS:

AFRICA: SENGHOR REMAINS A STRONG BELIEVER IN THE IDEA THAT THE MAJOR THREAT TO AFRICAN STABILITY COMES FROM THE SOVIET UNION AND ITS AGENTS. YOUNG AFRICAN LEADERS, IN SENGHOR'S VIEW, ARE TOO EASILY  
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INFLUENCED BY SOVIET BLANDISHMENTS AND TOKEN MILITARY AID. AFRICAN AFFAIRS SHOULD BE LEFT TO THE AFRICANS THEMSELVES AND THE EXPANSION OF SOVIET (AND CUBAN) INFLUENCE SERIOUSLY THREATENS TO TAKE AFRICAN AFFAIRS OUT OF AFRICAN HANDS AND THRUST THEM INTO THE ARENA OF GREAT POWER POLITICS. THE WEST MUST HELP AFRICANS BLOCK SOVIET ADVANCES. AFRICANS NEED "SIGNS" THAT THEY CAN DEPEND ON THE WEST, SUCH AS POLITICAL, ECONOMIC, AND DIPLOMATIC SUPPORT TO THOSE COUNTRIES WHICH LEAD THE FIGHT AGAINST SOVIET SPONSORED INSURGENCY IN AFRICA.

ZAIRE: SENGHOR CHARACTERIZED THE INVASION OF KATANGA AS A PRIME EXAMPLE OF THE SOVIET-CUBAN-ANGOLAN CONSPIRACY TO EXPAND THEIR INFLUENCE IN AFRICA. THE FRENCH UNDERSTOOD THIS AND WERE TO BE PRAISED FOR THEIR STAUNCH DEFENSE OF THE AFRICA FOR AFRICANS POLICY WHICH IS THE ONLY LASTING SOLUTION FOR AFRICA'S PROBLEMS.

SOUTHERN AFRICA: SENGHOR SAID HE WAS "VERY ENCOURAGED"

BY THECAPE TOWN TALKS. HERE WAS  
ONE AREA WHERE THE WEST, AS A WHOLE, SEEMED TO BE  
BLOCKING THE SOVIET THRUST. HOWEVER, IF THE WEST IS NOT  
ABLE TO PRODUCE VISIBLE PROGRESS IN THE NEAR FUTURE ON  
THE ISSUES OF NAMIBIA AND ZIMBABWE, THE SOVIETS WILL

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R 241527Z MAY 77  
FM AMEMBASSY BONN  
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INFO AMEMBASSY DAKAR  
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CERTAINLY CONTINUE TO ADVANCE THEIR INTERESTS IN THIS  
AREA.

ANGOLA: IN HIS TALKS WITH CHANCELLOR SCHMIDT, SENGHOR  
EXPLAINED THAT HE HAD NOT RECOGNIZED THE NETO GOVERNMENT  
BECAUSE IT HAD COME TO POWER ONLY THROUGH THE SUPPORT OF  
A FOREIGN POWER. HE BELIEVES THE WEST HAS MADE TWO  
MAJOR ERRORS IN DEALING WITH THE ANGOLAN SITUATION.

FIRST, THE WEST DID NOT GIVE ENOUGH SUPPORT TO THE  
FACTIONS VYING WITH THE MPLA IN THE PRE-INDEPENDENCE  
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PERIOD. SECOND, THE WEST WAS BEING TOO HASTY IN  
RECOGNIZING THE NETO GOVERNMENT. (HERE HE INJECTED A  
SHARP CRITICISM OF FRENCH POLICY WHICH HE CHARACTERIZED  
AS A NEEDLESS RUSH TO RECOGNIZE THE NETO GOVERNMENT.)  
THESE WESTERN MISCALCULATIONS HAD ENCOURAGED NETO'S  
EXPANSIONIST TENDANCIES. THE NETO GOVERNMENT WAS ALSO  
TOTALLY UNREPRESENTATIVE AND THIS COULD ONLY BE  
CORRECTED BY BRINGING REPRESENTATIVES OF THE OTHER  
LIBERATION MOVEMENTS INTO THE PICTURE. HE CLAIMED TO  
HAVE RAISED THIS POINT WITH A SOVIET AMBASSADOR (PLACE  
UNSPECIFIED) WHO CHARACTERIZED THE IDEA AS "INTERESTING."

WESTERN SAHARA: THE KEY TO UNDERSTANDING POLITICS IN  
THE WESTERN SAHARA, ACCORDING TO SENGHOR, WAS REALIZING  
HOW BADLY ALGERIA WANTS ACCESS TO THE ATLANTIC. ALL OF  
ALGERIA'S LOCAL ACTIONS ARE DIRECTED TOWARD THIS GOAL  
(INCLUDING SUPPORT OF GUERILLA MOVEMENTS). THE  
ALGERIAN GOVERNMENT IS CONCENTRATING ON MAURITANIA  
BELIEVING IT TO BE WEAKER THAN ITS NEIGHBOR MOROCCO.  
HE SEES THE EXTERNAL THREAT TO SENEGAL AS COMING FROM  
THE NORTH, I.E., ALGERIA.

THE HORN: SENGHOR BELIEVES THAT ALL LINES OF DEMARCA-  
TION DRAWN UP BY THE COLONIAL POWERS CONTINUE TO BE  
LEGITIMATE AND SHOULD REMAIN UNCHANGED. SOMALI  
CLAIMS FOR SEGMENTS OF ETHIOPIA ARE AS UNJUSTIFIED AS  
ERITREAN CLAIMS FOR THEIR OWN STATE. DJIBOUTI WAS NOT  
MENTIONED EXCEPT IN THIS CONTEXT.

THE MIDDLE EAST: SENGHOR OBSERVED THAT THE CHANGE  
FROM ALLON TO PEREZ WAS "BOUND TO MAKE THINGS MORE  
DIFFICULT." HE ADVISED THAT THE WEST SHOULD GIVE MORE  
SUPPORT TO THE MODERATE ARABS WHO ARE ALSO INTERESTED  
IN A FAIR AND RAPID SOLUTION.

NORTH-SOUTH DIALOGUE: IN DISCUSSIONS WITH CHANCELLOR  
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SCHMIDT SENGHOR EXPRESSED HIGH HOPES THAT THE NORTH-  
SOUTH DIALOGUE WOULD LEAD TO MAJOR STEPS IN BRINGING  
ABOUT A MORE STABLE ECONOMIC ORDER. IN THIS VEIN HE  
SPECIFICALLY AND CONFIDENTIALLY REQUESTED CHANCELLOR

SCHMIDT TO USE HIS INFLUENCE AT THE LONDON SUMMIT TO LEAD THE WEST TOWARD FURTHER COMPROMISES WHICH WERE ESSENTIAL TO THE SUCCESS OF THE DIALOGUE. SENGHOR BELIEVES THE COMMON FUND IS ESSENTIAL BUT DID NOT INSIST ON ANY SPECIFIC PRESCRIPTION FOR ITS FUNDING OR ADMINISTRATION. IN HIS VIEW, THE SOCIALIST AND OPEC COUNTRIES MUST BE BROUGHT INTO THE DIALOGUE; OTHERWISE THE EFFORT WILL FLOUNDER.

4. ACCORDING TO OFFICIALS AT THE MINISTRY FOR ECONOMIC COOPERATION, SENGHOR LEFT GERMANY VERY HAPPY WITH A SIGNED PROTOCOL CALLING FOR DM 45 MILLION IN GERMAN CAPITAL AID TO SENEGAL. THE TWO YEAR AGREEMENT IS DIVIDED INTO TWO PARTS WITH DM 41 MILLION FOR CONSTRUCTION OF THE DAKAR-BAMAKO STRETCH OF THE TRANS-WEST AFRICAN HIGHWAY AND THE REMAINING DM 4 MILLION IS TO BE USED FOR COMMODITY AID. SENEGAL, PRIOR TO SENGHOR'S VISIT, HAD BEEN PROJECTED TO RECEIVE DM 25 MILLION FOR 1977 (AS REPORTED REFTEL B). THE NEW TWO YEAR ALLOCATION CONSTITUTES NO REAL INCREASE IN CAPITAL AID TO SENEGAL, BUT RATHER A CONTINUATION AT A SIMILAR LEVEL.

5. THE FRG'S 1978 TECHNICAL ASSISTANCE PACKAGE TO SENEGAL WILL BE DM 17.5 MILLION, UP FROM DM 5.5 MILLION IN 1977. THIS ASSISTANCE WILL BE FOCUSED ON IMPROVING RURAL WATER SUPPLIES (DM 8 MILLION), CONSTRUCTING THREE SLAUGHTER HOUSES (DM 5.5 MILLION) AND COMPLETING THE JOINT GERMAN/FRENCH/JAPANESE STUDY OF IRON ORE RESOURCES IN EASTERN SENEGAL. THIS MONEY HAD BEEN PREVIOUSLY PROGRAMMED TOWARD IMPROVEMENTS IN THE AGRARIAN SECTOR SUCH AS CASHEW AND VEGETABLE PRODUCTION AND INVESTMENT IN THE JOINT U.S./

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GERMAN/DUTCH "BUD" VEGETABLE PRODUCT PROJECT.

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TO SECSTATE WASHDC 8491

INFO AMEMBASSY DAKAR

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AMEMBASSY CONAKRY

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6. FOREIGN MINISTERS OF BOTH COUNTRIES ALSO SIGNED A FRAMEWORK AGREEMENT ON ECONOMIC AND TECHNICAL COOPERATION. AS A DIRECT RESULT OF SENGHOR'S VISIT, THE FRG HAS UNILATERALLY PLEDGED DM 50 MILLION TO THE TRANS-GAMBIA BRIDGE PROJECT TO WHICH THE EUROPEAN DEVELOPMENT FUND HAS ALSO PLEDGED DM 20 MILLION. THE FRG ALSO AGREED TO PAY DM 4 MILLION FOR FEASIBILITY STUDIES ON THE MULTIDONOR KEKRETI DAM PROJECT. SENGHOR MENTIONED TO ONE OF HIS INTERLOCUTORS THAT HE IS COUNTING ON  
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AMERICAN PARTICIPATION IN THE KEKRETI PROJECT.

7. ON MAY 4, SENGHOR WAS IN TRIER TO PARTICIPATE IN THE 30TH ANNIVERSARY OF THE OPENING OF THE KARL MARX MUSEUM. AFTER THE CELEBRATIONS WERE OPENED BY WILLY BRANDT AND OTHER SOCIALIST INTERNATIONAL NOTABLES, SENGHOR OFFERED THE KEYNOTE ADDRESS IN WHICH HE STRESSED THAT MARX'S HUMANISM AND DEMOCRATIC IDEAS WERE THE MODEL FOR AFRICAN DEVELOPMENT, NOT "DAS KAPITAL." (ORGANIZERS OF THE EVENT DID THEIR HOMEWORK WELL. SENGHOR WAS REPORTEDLY VERY SURPRISED WHEN HE WAS SHOWN A COPY OF A RECEIPT FOR A CONTRIBUTION HE HAD MADE

TOWARD THE FOUNDING OF THE MUSEUM MANY YEARS EARLIER.)

8. THROUGHOUT THE VISIT SENGHOR INDICATED HIS INTEREST IN ATTRACTING MORE INVESTMENT TO SENEGAL. SENGHOR TRAVELED TO DUESSELDORF AND MAINZ TO DISCUSS DEVELOPMENT POSSIBILITIES WITH GERMAN INDUSTRIALISTS.

(COMMENT: THE MINISTRY FOR ECONOMIC COOPERATION BELIEVES SENEGAL IS ALREADY OVER INDUSTRIALIZED. IT IS, HOWEVER, VERY INTERESTED IN THE PROPOSED TAX-FREE INDUSTRIAL PARKS IN DAKAR AND ST. LOUIS. AS EXPLAINED BY SENGHOR, THESE PARKS WILL BE USED FOR PROCESSING AND TRANSHIPPING EXPORTS. THE MINISTRY FORESEES NO GREAT INCREASE IN STRICTLY GERMAN INVESTMENT. IN ITS VIEW JOINT FRENCH/GERMAN INVESTMENT HAS HAD A MUCH BETTER RECORD. END COMMENT.)

9. ON SEVERAL OCCASIONS SENGHOR EXPRESSED THE DESIRE THAT A GOETHE INSTITUTE BE ESTABLISHED IN DAKAR. HE SAID HE WAS MOST INTERESTED IN SEEING GERMAN LANGUAGE AND CULTURE PLAY A MAJOR ROLE IN THE CULTURAL DEVELOPMENT IN HIS COUNTRY. THE FONOFF NOTES, HOWEVER, THAT THE GOETHE INSTITUTE IS CURRENTLY CUTTING BACK ON ITS OVERSEAS COMMITMENTS. SENGHOR'S DESIRE WILL, THEREFORE, PROBABLY REMAIN UNFULFILLED FOR THE NEAR  
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FUTURE.

10. AFTER LEAVING BONN, SENGHOR TRAVELED TO MUNICH WHERE HE RECEIVED AN HONORARY DEGREE FROM THE UNIVERSITY OF MUNICH IN RECOGNITION OF HIS PHILOSOPHICAL AND LITERARY ACHIEVEMENTS. THE FONOFF TELLS US THAT SENGHOR ORIGINALLY ENVISAGED COMING TO THE FRG ONLY TO RECEIVE THIS HONOR. HOWEVER, WHEN IT WAS LEARNED HE WAS COMING, THERE WAS STRONG INTEREST AT HIGH LEVELS IN TURNING THE VISIT INTO A SYMBOL OF GERMAN/SENEGALESE RELATIONS. IN THIS THEY WERE APPARENTLY MOST SUCCESSFUL. SENGHOR REPORTEDLY CLAIMED JUST BEFORE HIS DEPARTURE THAT HIS VISIT TO THE FRG WAS THE BEST AND MOST ENJOYABLE STATE VISIT HE HAD EVER PARTICIPATED IN.

11. COMMENT: SENGHOR REPORTEDLY LIKES GERMANS AND GERMANY VERY MUCH; THIS WAS EVIDENT THROUGHOUT HIS ONE WEEK SOJOURN. APPARENTLY, HE FEELS THAT HE WAS WELL TREATED BY THE GERMANS WHEN HE WAS A PRISONER OF WAR DURING WWII AND THAT HE GAINED MUCH INTELLECTUALLY FROM THE EXPERIENCE.  
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**TAGS:** PFOR, EAID, SG, GE, UR, (SENGHOR, LEOPOLD SEDAR), (SCHEEL, WALTER), (SCHMIDT, HELMUT)  
**To:** STATE  
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